

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 02062 150024Z

12

ACTION EA-14

INFO OCT-01 IO-14 ISO-00 OIC-04 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 SAM-01 ACDA-19 OMB-01 NIC-01 AF-10

ARA-16 EUR-25 NEA-11 EB-11 DRC-01 /206 W

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R 140933Z FEB 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 9988

INFO AMEMBASSY SAIGON

USMISSION GENEVA

USMISSION USUN NEW YORK

C O N F I D E N T I A L TOKYO 2062

E.O. 11652: GDS

TAGS: PARM, ICRC, UN, OAU, VN

SUBJECT: DESIRES OF PRG, GUINEA-BISSAU AND VARIOUS NATIONAL
LIBERATION MOVEMENTS TO ATTEND GENEVA CONFERENCE ON
LAW OF WAR AND/OR JOIN UN SPECIALIZED AGENCIES

REFS: (A) STATE 27026; (B) STATE 28943; (C) STATE 27792

1. EMBOFFS MADE SEVERAL APPROACHES AT APPROPRIATE
POINTS IN FONOFF TO DISCUSS SPECIFIC PROBLEM OF ATTENDANCE
AT GENEVA CONFERENCE ON LAW OF WAR, AS WELL AS
SOMEWHAT RELATED PROBLEM OF DESIRES OF PRG AND
GUINEA-BISSAU TO ACHIEVE WIDER RECOGNITION. POINTS
OF CONTACT INCLUDED UN POLITICAL AFFAIRS DIV HEAD
MURAKAMI (SUCCESSOR TO OWADA), UN SOCIAL AFFAIRS
DIV HEAD ONDA, LEGAL DIV HEAD KUMAGAI.

2. WITH RESPECT TO PROBLEM PRESENTED BY GUINEA-
BISSAU AND AFRICAN LIBERATION MOVEMENTS, MURAKAMI
STATED QUITE FRANKLY THAT JAPAN FACES A DILEMMA;
ON ONE HAND, JAPAN IS MEMBER OF AFRO ASIAN GROUP WITHIN
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PAGE 02 TOKYO 02062 150024Z

UN, BUT ON OTHER HAND, ITS PHILOSOPHICAL AND LEGAL

OUTLOOK IS AKIN TO THAT OF WEST. IN LIGHT OF THIS DILEMMA, GOJ HAD ADOPTED CASE-BY -CASE APPROACH, ALWAYS WATCHING CLOSELY POSITIONS OTHER GOVERNMENTS TAKE. JAPAN BELIEVES ITS ROLE WITHIN AFRO ASIAN BLOCK IS TO MODERATE AND PACIFY RADICAL TENDENCIES, AND IT THEREFORE SHIES AWAY FROM FRONTAL OPPOSITION WHICH MIGHT ONLY RESULT IN FURTHER RADICALIZING AFRO ASIAN POLICIES. MURAKAMI SAID THAT ON AFRICAN COLONIAL ISSUES, GOJ DOES NOT AGREE WITH EITHER RADICAL AFRICAN OR WITH EUROPEAN COLONIAL POWERS, AND THEREFORE SEEKS TO RECONCILE VIEWS OF FORTY-ONE AFRICAN STATES WITH WESTERN POWERES. HE ADMITTED THAT FONOFF IS STILL STRIVING TO DEVISE GUIDELINES WHICH WOULD MAKE BASIC GOJ POLICY CLEARER.

3. IN SEPARATE CONVERSATION, KUMAGAI NOTED THAT GOJ IN PRINCIPLE OPPOSES FULL MEMBERSHIP FOR NON-GOVERNMENTAL GROUPS AT INTERNATIONAL CONFERENCES. AS FOR GENEVA CONFERNCE ON LAW OF WAR, GOJ DELEGATION (WHICH DEPARTED TOKYO FEB 14) HAS BEEN INSTRUCTED TO REVIEW SITUATION IN GENEVA, CONSULT OTHER FREE WORLD GOVERNMENTS, AND THEN MAKE SOME RECOMMENDATIONS FOR CONSIDERATION AND DECISION BY FONOFF.

4. MURAKAMI SAID THAT GOJ POLICY IN PAST HAS BEEN TO ABSTAIN ON QUESTION OF SEATING GUINEABISSAU, AND GOJ HAD DONE SO IN FAO VOTE (REF C, PARA 5). GOJ HAS NOT YET DECIDED WHETHER TO CONTINUE THIS POLICY, BUT GENEVA CONFERENCE ON LAW OF WAR OBVIOUSLY PRESENTS IMMEDIATE TEST. HE EXPRESSED GREAT APPRECIATION FOR SUBSTANCE OF REF. (C) WHICH SYSTEMATICALLY OUTLINED RAMIFICATIONS OF PROBLEM TO DEGREE NOT YET APPRECIATE BY FONOFF.

5. IN SEPARTATE CONVERSATION ONDA QUESTIONED EMBOFF CLOSELY ABOUT DISTINCTION WHICH USG MAKES BETWEEN PRG AND LIBERATION MOVEMENTS. EMBOFF STATED THAT ACCORDING TO OUR GUIDANCE (REF A), USG IS OPPOSED TO PRG PARTICIPATION IN ANY FORM, CONFIDENTIAL

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PAGE 03 TOKYO 02062 150024Z

THOUGH WE ARE PREPARED TO ACCEPT LIBERATION MOVENT REPS AS OBSERVERS UNDER RULE 59 OR 60. ONDA COMMENTED THAT HE DID NOT THINK GOJ WOULD DRAW DISTINCTION BETWEEN PRG AND AFRICAN LIBERATION MOVEMENTS.

6. EMBASSY HAS CONSULTED WITH GVN EMBASSY, AS INSTRUCTED REF B. THEY WERE GRATEFUL TO LEARN

OF OUR INTENDED APPROACH AND INDICATED THAT
THEY WOULD ALSO BE MAKING DEMARCHE TO FONOFF.

7. COMMENT: AS INDICATED BY FONOFF, GOJ DELEGATION
TO GENEVA CONFERENCE ON LAW OF WAR IS ESSENTIALLY
UNINSTRUCTED, EXCEPT FOR OBLIGATION TO TAKE
SOUNDINGS AND REPORT BACK TO FONOFF. EMBASSY
THEREFORE URGES THAT THE US DELEGATION MAKE
EARLIEST POSSIBLE CONTACT WITH GOJ DELEGATION
AND REVIEW POINTS CONTAINED REFTELS WHICH
EMBOFFS HAVE ALREADY DISCUSSED EXTENSIVELY WITH
FONOFF.

8. IN PAST, FONOFF HAS BEEN SOLID ON NON-RECOGNITION
OF PRG, AND WE HAVE NO HARD EVIDENCE TO SUGGEST ANY
CHANGE. HOWEVER, INTER-OFFICE COORDINATION
WITHIN FONOFF OCCASIONALLY LEAVES SOMETHING TO BE
DESIRED, AND IN LIGHT OF ONDA'S REMARK (PARA 5 ABOVE) WE IN-
TEND TO FOLLOW UP THIS POINT WITH FIRST SOUTHEAST ASIA DIVISION.
GUINEA-BISSAU AND AFRICAN LIBERATION MOVEMENTS
ENGAGE JAPANESE NATIONAL INTERESTS TO MUCH
SMALLER DEGREE, AND WE THEREFORE SUSPECT GOJ
DELEGATION WILL
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